

Message Text

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ORIGIN SS-10

INFO OCT-01 ISO-00 SSO-00 CCO-00 /011 R

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DRAFTED BY: S/S-O:G. TWOHIE

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FM SECSTATE WASHDC

TO USINT CAIRO IMMEDIATE

USINT ALGIERS PRIORITY

S E C R E T STATE 219731

EXDIS TOSEC 183

THE FOLLOWING TEL FROM BONN DATED NOV 7, 1973 TO SECSTATE
INFO COPENHAGEN DUBLIN LONDON BRUSSELS LUXEMBOURG PARIS
ROME THE HAGUE TEL AVIV TRIPOLI JIDDA AMMAN BEIRUT RABAT TUNIS
ANKARA ATHENS LISBON OSLO OTTAWA REYKJAVIK TEHRAN EC BRUSSELS
USUN NEW YORK NATO BRUSSELS
IS REPTD:

QTE S E C R E T BONN 16145

DEPT PASS USINT ALGIERS AND CAIRO

E.O. 11652: XGDS-1

TAGS: PFOR, XF, XG, EEC

SUBJECT: EC-9 DECLARATION ON MIDDLE EAST

REF: A) BRUSSELS 6275; B) BRUSSELS 6312

1. BEGIN SUMMARY: FONOFF REPS HAVE CONFIRMED REPORTS
OF EC-9 CONSULTATIONS ON MIDDLE EAST GIVEN TO EMBASSY
BRUSSELS. OUR SOURCES SAID THAT FRENCH PRESSURES
WERE BEHIND CERTAIN FORMULATIONS THAT VARIED
FROM US PREFERENCES. FONOFF REPS EMPHASIZED THAT EC-9
SECRET

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MID-EAST DECLARATION WAS "ONLY A FIRST CONTRIBUTION";
MID-EAST DIRECTORS, POL DIRECTORS AND MINISTERS
WILL HAVE MORE TO SAY CONCERNING PEACE GUARANTEES IN
UPCOMING MEETINGS THIS MONTH. END SUMMARY.

2. EMBOFF OBTAINED FROM AI FONOFF
OFFICIALS A REPORT ON THE NOVEMBER 5-6 EC CONSULTATIONS
ON MID-EAST WHICH CONFIRMED ANALYSES IN EMBASSY BRUSSELS
REFTELS. OUR SOURCES SAID POLITICAL COMMITTEE DISCUS-
SIONS BEGAN ON THE BASIS OF PARAS 2 AND 4 OF THE EVEN-
TUALLY APPROVED DECLARATION (REF A); THOSE TWO PARAS
WERE THE AGREED PRODUCT OF OCTOBER 31 COPENHAGEN MEET-
ING OF THE EC-9 AMBASSADORS. OUR SOURCE SAID
PARAS 1, 3 AND 5 WERE ADDED ONLY WITH GREAT DIFFICULTY.
HE SAID IT WAS PARTICULARLY DIFFICULT TO REACH AGREE-
MENT ON PARA 3, WITH ITS REFERENCE TO "THE NEED FOR
ISRAEL TO END TERRITORIAL OCCUPATION...."

3. OUR SOURCE SAID THERE ALSO HAD BEEN A PAINFUL DIS-
CUSSION CONCERNING PARA 2 OF THE EC DRAFT.

BELGIANS AND GERMANS, AND SOME OTHERS,
RESISTED THE FRENCH EFFORT TO SPEAK OF THE "AUSPICES
OF THE UNITED NATIONS", ARGUING THAT TRANSPOSING THE
WORD "AUSPICES", WITH ITS SPECIAL MEANING TO WASHINGTON
IN THIS CONTEXT WOULD AFFRONT THE US. AS A RESULT,
THE WORD "AUSPICES" WAS NOT USED. CORRIDOR SUGGESTIONS
TO SPEAK OF BOTH UN FRAMEWORK AND "OTHER AUSPICES"
WON LITTLE SUPPORT.

4. NEGOTIATION AMONG THE POL DIRECTORS WAS ALSO DIF-
FICULT CONCERNING PARA 1 JUXTAPOSITION OCTOBER 22 POSI-
TIONS AND POW PROBLEM. IN THE END, AFTER LENGTHY DIS-
CUSSION, THE DIRECTORS SETTLED UPON THE WORD "FACILI-
TATE". OUR SOURCES COMMENTED PRIVATELY THAT THIS WORD
DID NOT NECESSARILY IMPLY THAT THE ISRAELIS WOULD HAVE
TO RETURN TO THE PRECISE OCTOBER 22 BORDERS BEFORE SOLU-
TION OF THE POW PROBLEM.

5. WE ARE INFORMED THAT THE POL DIRECTORS MEETING
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LASTED UNTIL 3 A.M., NOVEMBER 6. THE MINISTERS APPROVED
THE FINAL PRODUCT OF THE POL DIRECTORS NEGOTIATIONS IN
TWELVE MINUTES. IN DOING SO, THEY AGREED THAT IT WAS
PARTICULARLY IMPORTANT TO REACH A COMMON EC-9 POSITION
AND TO ADHERE TO COMMON INTERPRETATIONS OF THAT POSI-
TION. (COMMENT: EVERYONE CLEARLY HAD THE E
FIASCO INVOLVING DIE WELT PUBLICATION OF 1971 EC-9 MID-
EAST PAPER IN MIND. END COMMENT.)

6. OUR SOURCE PARTICULARLY POINTED OUT THE PREAMBULAR

LANGUAGE "EMPHASIZING THAT THE VIEWS (IN THE DECLARA-
TION) ARE ONLY A FIRST CONTRIBUTION ON THEIR PART TO
THE SEARCH FOR A COMPREHENSIVE SOLUTION TO THE PROBLEM".

IN THIS CONNECTION, THEY NOTED THAT THE EC HAD RESERVED THE RIGHT TO MAKE PROPOSALS IN CONNECTION WITH INTERNATIONAL PEACE GUARANTEES. THEY SAID THE EC-9 MID-EAST WORKING GROUP WOULD BE MEETING ON THIS TOPIC IN THE COMING DAYS. FURTHER, THE POL DIRECTORS WILL CONSIDER THIS SUBJECT AT THEIR NOVEMBER 12-13 MEETING IN COPENHAGEN. THE MINISTERS INDICATED IN THEIR BRIEF NOVEMBER 6 DISCUSSION OF THE MIDDLE EAST THAT THEY WISHED THESE WORKING GROUPS AND POL DIRECTORS MEETINGS TO PROVIDE THE BASIS FOR A FURTHER ELABORATION OF EC VIEWS ON INTERNATIONAL GUARANTEES AND OTHER APPROPRIATE ASPECTS OF THE MIDDLE EAST SITUATION.

7. FINALLY, OUR SOURCE SAID THE 9 ATTACHED IMPORTANCE TO THEIR "ORIGINAL APPROACH" IN PARA 5 OF THE MID-EAST DECLARATION, WHICH EMPHASIZED THE EC'S WISH TO HAVE GOOD RELATIONS "OF ALL KINDS" WITH, BY IMPLICATION, BOTH ISRAEL AND ALL OF THE ARAB STATES. PARA 5 SOUGHT TO EMPHASIZE THAT THIS WOULD ONLY BE POSSIBLE IF THE COMMITTEE FOLLOWED AN EVEN-HANDED AND BALANCED APPROACH WITH ALL MIDDLE EAST COUNTRIES.

HILLENBRAND

UNQTE RUSH

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